## Implementing HUD's VAWA Rule in the HOME and HTF Programs



# Today's focus

HOME and HTF requirements HUD's VAWA rule Section 41411 of VAWA

# What is VAWA?

#### **Covered Housing Programs**



## HUD's VAWA rule



# Who does HUD's VAWA rule protect?

#### **Protected Persons**

In general, HUD's rule protects any person who is-

- an applicant or tenant of a covered project AND
- a survivor of

Stalking

- Domestic violence,
- Dating violence,
- Sexual assault, or

What are the protections under the VAWA rule?

#### Protections under HUD's VAWA rule



# Does VAWA apply to all HOME and HTF projects?

#### **Covered projects**

- HOME req's → HOME rental units and HOME TBRA where HOME commitment made after Dec. 15, 2016
- HTF req's →all HTF project units
- Other req's see other program rules





## Notice Requirements

#### HUD-5380 Notice of Occupancy Rights under VAWA

 HUD-5382 Certification of Domestic Violence, Dating Violence, Sexual Assault, or Stalking, and Alternative Documentation Who must provide the notice and certification?

## HUD's VAWA rule



#### **Covered Housing Provider**



#### Who Provides Notice and Certification

#### **HOME and HTF-assisted units**

- PJ/HTF grantee customizes notice and provides notice and certification to owners for dissemination
- Owners provides notice and certification to applicants and tenants of covered projects

#### HOME TBRA

PJ provides notice and certification to applicants and tenants



#### Notice and Certification

- Must be provided to an APPLICANT

   When admitted to HOME/HTF unit
  - With notice of rejected application for HOME/HTF unit based on the owner's tenant selection policies and criteria
    When TBRA application is denied or approved



## Notice and Certification

- Must be provided to a TENANT
  - -With notice of eviction from HOME/HTF unit
  - -When PJ learns of notice of eviction for TBRA tenant
  - –With notice of termination of TBRA





## **Emergency Transfer Plan**

- PJ/HTF Grantee must develop and implement an emergency transfer plan.
- Plan must meet the requirements in 24 CFR 5.2005(e), as supplemented by 24 CFR 92.359 (HOME) or 93.356 (HTF)

HUD-5381 Model Emergency Transfer Plan



## **Emergency Transfer Plan**

Key components:

- How to Qualify
  - -qualification criteria
  - -how and to whom to make request
  - -documentation that will be required, if any

Confidentiality policy
Transfer policies and procedures



## Qualification Criteria – Part 1

- Tenant is receiving TBRA or resides in a covered HOME or HTF-assisted unit
- Tenant is a victim of domestic violence, dating violence, sexual assault or stalking

## Qualification Criteria – Part 2

- Tenant expressly requests an emergency transfer, and either:
  - Tenant reasonably believes threat of imminent harm from further violence if the tenant remains in current unit; or
  - In the case of sexual assault:
    - Tenant reasonably believes threat of imminent harm from further violence if Tenant remains current unit, or
    - The sexual assault occurred on premises of current unit during 90 calendar days preceding transfer request.



### **Qualification Disclaimers**

• ETP should make clear that qualifying for ET does not guarantee continued assistance under the HOME/HTF program.

• ET requirements do not supersede any eligibility or occupancy requirements.



#### Qualification process

#### Plan must explain

- how emergency transfer request can be made, and
- who determines whether a tenant qualifies



What does PJ/HTF grantee do when it receives an emergency transfer request?

#### **ETP Documentation**

The plan may require tenant to submit:

- written request, certifying the tenant meets the qualification criteria, and
- if not already provided, documentation of DV, etc. that prompted emergency transfer request, subject to restrictions in 24 CFR 5.2007.





#### **Mandatory provisions**

- Qualified tenant may terminate lease at tenant's option
- If applicable, policies for qualified TBRA recipient to move quickly with TBRA
- Qualified tenant must be allowed to move to another HOME/HTF unit in same project, if unit is immediately available and tenant considers it safe



#### **Mandatory provisions**

For cases where tenant's project has no unit that is immediately available and safe:

- policies for assisting transfer within tenant's project, when safe unit becomes available
- must be given no less priority than if tenant had requested any other type of emergency transfer, such as emergency transfer due to fire.



#### **Mandatory provisions**

For cases where tenant's project has no unit that is immediately available and safe:

- Policies for assisting tenant to make emergency move to other housing tenant considers safe
- Must detail tenant's priority relative to other categories of tenants seeking transfers and those already on waiting lists

Must provide list of HOME/HTF projects



#### **List of other HOME/HTF projects**

When a safe unit is not immediately available within tenant's project, a tenant **must** receive project list, which specifies:

- Address and contact information
- HOME/HTF unit sizes (number of bedrooms)
- Any known tenant preferences or eligibility restrictions for the HOME/HTF units



## **Emergency Transfer Plan**

PJ/HTF grantee may:

- Establish a preference for tenants who qualify for an emergency transfer
- Provide HOME TBRA to tenants who qualify for an emergency transfer
- Coordinate with victim service providers and advocates to develop the plan, make referrals, and facilitate transfers to safe, available units



## **ETP Confidentiality Requirements**

- Plan must include strict confidentiality measures so location of tenant's unit is not disclosed to anyone who committed or threatened violence against tenant
- Plan's confidentiality policy must also be consistent with victim status confidentiality requirements at 24 CFR 5.2007(c)



## Policies & Procedures

Questions to ask:

- Has the Plan described reasonable efforts PJ/HTF grantee will take to assist a tenant?
- Are confidentiality measures described?
- Written or Oral requests for VAWA protections?
- Explained criteria used to qualify tenants for transfer?
- How are owners notified of transfer?
- Explained the process for provision of VAWA forms?
  - Denial of VAWA protections?
    - Appeals process explained?




#### Prohibited Bases For Denying Assistance -Applicants

An otherwise qualified applicant cannot be denied admission/TBRA on the basis or as a direct result of the fact that the applicant is or has been a victim of domestic violence, etc.



#### Prohibited Bases For Termination or Eviction

# Victim status of the tenant

**Incident(s)** of violence against the tenant

**Direct results** of violence against the tenant

**Criminal activity** directly relating to violence against the tenant or an affiliated individual



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#### Affiliated Individual

- Tenant's spouse, parent, brother, sister, or child
- Any person to whom Tenant stands in the place of a parent or guardian
- Any individual living in Tenant's household



### Bifurcation – HOME/HTF-units

Allows owner to remove only the tenant(s) engaged in criminal activity



Remaining tenant(s) may remain in the HOME- or HTFassisted unit

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OMMUNIT

#### **Bifurcation – HOME TBRA**

Allows owner to remove only the tenant(s) engaged in criminal activity



#### Remaining tenant(s) retain TBRA

SANTIMENTOCHOUSE BURGHANDEVELON



#### Limits on VAWA protections

- VAWA does not supersede obligation to pay rent
- Violation not premised on an act of DV, etc.
- Court order re:
  - right of access/control of property (CPOs)
  - Distribution/possession of property

Actual and imminent threat to other tenants
 Failure to provide victim status documentation, if requested by owner/PJ/HTF grantee

#### Victim status documentation

- VAWA rule does not require tenants or applicants to provide documentation of abuse or victim status
- But an owner or the PJ may require an applicant or tenant to submit this documentation, subject to the restrictions in 24 CFR 5.2007



### Victim status documentation

Request for documentation of victim status or incident(s) must

- Be in writing
  - Allow at least 14 business days for submission

Accept any form of documentation described in 24 CFR 5.2007



#### Acceptable documentation

Applicant or tenant may choose to submit any of the following as documentation of victim status/incident(s) of violence:

- Certification form (HUD-5382)
- A professional's statement that meets 24 CFR 5.2007(b)(1)(ii)
- Record of a court or law enforcement agency
- Another type of statement or other evidence, if allowed by the covered housing provider



# **Confidential Information**

- Any information concerning incident(s) of violence, including
  - fact that applicant or tenant is a victim
  - any information on certification form, other victim status documentation, or emergency transfer request
     Provided by applicant/tenant re VAWA inquiry/assertion of rights



## **Confidential Information**

- Must be maintained in strict confidence
- Must only be accessed by employees/contractors:
  - With explicit authorization
  - for specific reasons requiring access under applicable law



# **Confidential Information**

- Must not be entered into shared database or disclosed to any other entity or individual, except to extent disclosure is:
  - Requested/consented to in writing by victim in time-limited release,
  - Required for use in eviction proceeding or termination hearing, or
    Otherwise required by applicable law



#### Lease Addendum

PJ/Grantee must develop a VAWA lease term/ addendum to incorporate applicable requirements, including:

- Prohibited bases for eviction under VAWA
- VAWA limits on construing lease terms
- Tenant option to end lease without penalty if emergency transfer conditions are met



#### Lease Addendum

Additional rules for TBRA:

- Lease term/addendum must require owner to notify PJ before owner bifurcates lease or provides notification of eviction to tenant.
- VAWA lease term/addendum may be written to expire at end of the rental assistance period, unless it is required for other assistance to the unit.



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#### **Tracking Compliance**

PJ/HTF grantee must maintain records and annually report on

- emergency transfers requested
- outcomes of those requests

